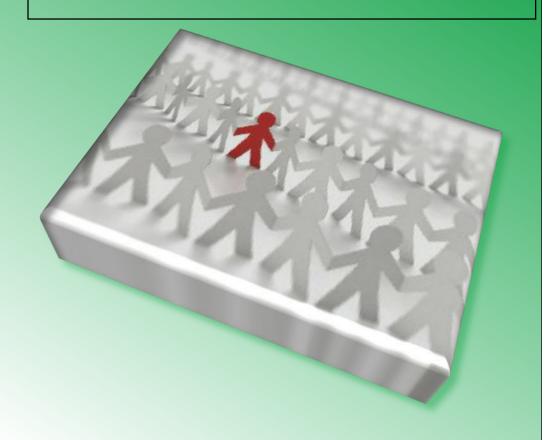
Adult and Community Services Portfolio Plan 2010/11

Promoting choice, personalisation and independence





Foreword

Promoting people's independence and supporting them to make informed choices are the key themes of our 2010/11 Portfolio Plan. For the seventh year we brought together over one hundred representatives from more than 44 statutory, private and voluntary organisations at a Portfolio Planning Conference in November. This has informed the plan and the result brings together the issues of the day and builds on the progress made over the last seven years to support our 'Building a Better Bromley 2020 vision' theme of Independence and Health.

We are transforming the way adult social care is delivered in Bromley to give people greater choice and control over their lives through our Supporting Independence in Bromley programme. Personalisation is already a reality for some of our residents and as we work to extend that to many, the transformation will use the following key principles identified at the Planning Conference:

- All information is accessible and available in different formats
- Customer services are:
 - Knowledgeable and friendly
 - Have a professional attitude
 - Available when people require them
 - Able to tell people what they can expect
 - Clear about their role
- Delivers a person centred approach
- Offer a seamless service with the minimum number of handovers.

To continue to promote dignity and well-being we will work with our partners to improve the quality of services through joint commissioning and targeting resources at early intervention.



Bromley values the part everyone plays in our community whatever their needs. Be it through the world of work, targeted training or improved access to training, the message is the same—we value the individual, are committed to supporting their independence and recognise their unique contribution. We also recognise the essential part carers play in our community and they will be supported and consulted with, as will the voluntary sector—so vital to the delivery of essential services across our borough.

The economic climate will continue to impact on demand for Housing Services, which has seen unprecedented requests and applications for the Housing Register from people no longer able to meet their housing needs. Over the next year, the portfolio will continue to build on existing work to provide high quality advice on debt management to enable those requiring it to access mortgage rescue funds. As the recession impacts on increasing numbers of our service users, we must respond to that need. All our services, housing, social and meeting health needs, will be subjected to the rigours of increased demands and we must ensure that they are fit to respond.

No one can doubt the economic downturn is one of the key challenges to our future plans and delivery of services. The Four Year financial forecast identifies in detail the cost pressures facing the Adult and Community Services Department with continuing high demand for care services being experienced at all levels. I am confident that this AC 2010/11 Portfolio Plan can promote independence and provide personalised services and greater choice whilst matching increasing demand against finite resources.

Cllr Graham Arthur, Portfolio Holder for Adult and Community.

Graham Arthur



Contents

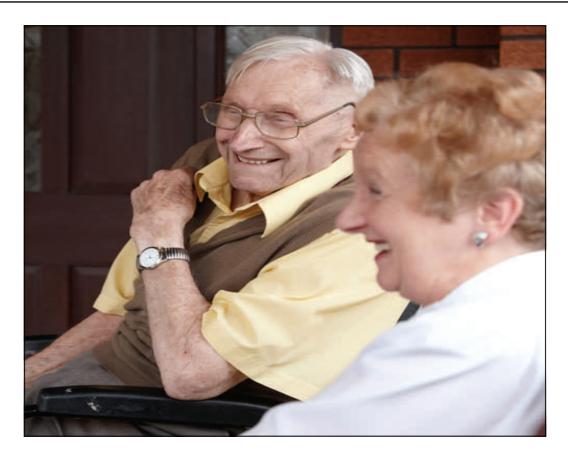
1.	Priority Outcome 1 Enhancing opportunities for all to have greater access to information and services and the ability to make choices to exercise control over their own lives.	Page 4
2.	Priority Outcome 2 Maximise Health and Quality of Life outcomes for vulnerable people through closer partnership working.	Page 8
3.	Priority Outcome 3 Enable vulnerable and disabled people to participate actively in their local communities and provide access to employment opportunities (paid and voluntary).	Page 12
4.	Priority Outcome 4 Ensure the safety and protection of vulnerable adults through a Safeguarding framework that protects people from risk of abuse and neglect.	Page 17
5.	Abbreviations and glossary	Page 21

Outcome 1

Enhancing opportunities for all to have greater access and the ability to make choices and exercise control over their own lives.

Issues:

- Through the Supporting Independence in Bromley Programme, empower people to shape their own lives and the services they receive. Develop service options that are flexible and innovative with a broad range of options that are not restricted to traditional service models but are shaped by individual choice.
- Equality of access to services for all who meet the eligibility criteria.
- Information available and accessible for all to support decision making and access to care services irrespective of people's social circumstances and eligibility for statutory services (source LAC (DH) 2008 1).



Aim 1a	Locally relevant quality information and advisupport need is easily available to enable cochoice.		
What we are	doing (Actions)	Lead Service	Resources
date inforr	se the use of technology to enable people to access up to mation and advice on a range of services and support rough a specially commissioned web portal (SIB).	ACS	Existing Resources TSC Grant
informatio accessible	p a strategy to inform the future provision of quality assured in, advice and guidance and ensure that it is available and it to all through different formats and channels and meets of all people in the community (SIB).	ACS	Existing Resources TSC Grant
	p a self assessment web site that signposts people to te support and services (SIB).	ACS	Existing Resources TSC Grant
Brokerage groups for who wis	Ite the learning from the Age Concern Bromley and Mencap e services to determine a model of brokerage across all user r people who do not meet the criteria for social care funding sh to self fund, and need help to plan their lives and access and services (SIB).	ACS	Existing Resources TSC Grant
accessibilitransport,	p a council wide and partnership approach to the ity of universal services e.g. leisure, adult education, employment, healthy living and health improvement along ing and supported living options (SIB)	ACS	Existing Resources TSC Grant
Aim 1b	Have a diverse and high quality market in caservices to offer real choice and control to stheir carers.		
What we are	doing (Actions)	Lead Service	Resources
1. Suppo	doing (Actions) orting development of the market by working with es and local Voluntary Organisations (SIB).	Lead Service ACS	Resources Existing Resources TSC Grant
1. Suppo businesse	orting development of the market by working with es and local Voluntary Organisations (SIB). social care business event to communicate needs to a		Existing Resources
Suppo businesse Hold a wider mar Suppose	orting development of the market by working with es and local Voluntary Organisations (SIB). social care business event to communicate needs to a eket (SIB). e availability of a range of high quality specialist housing and care homes through working with RSLs and care home	ACS	Existing Resources TSC Grant Existing Resources

Aim 1c	Support service users to stay independent fo	or as long	as possible.
What we are	doing (Actions)	Lead Service	Resources
Meadow E	se usage of tele-care and tele-health equipment e.g. Crown ECH and the PCT Reprovision Project for people with learn-lities (SIB).	ACS	Existing Resources TSC Grant
funded wi	and implement a revised Intermediate Care strategy jointly the PCT to maximise the rehabilitation potential of people them to remain in their own homes.	ACS	Existing Resources TSC Grant
pendent li This will e	re access to simple items of equipment which support indeving by developing a community equipment retail model. Enable people to access expert advice and purchase simple quipment for daily living from accredited retailers in the high B).	ACS	Existing Resources TSC Grant
4. Establis care need	sh re-ablement as a default service for people with social is (SIB).	ACS	Existing Resources TSC Grant
the provis	eligible service users to remain in their own homes through ion of advice, handyperson services, small grants and carry out repairs and adaptations where appropriate.	ACS	Existing Resources and targeted funding stream/ sub regional funding
District Nu The most responsib of people	with the PCT to develop an integrated Care Management and cursing service focussing resources on those most in need. appropriate health or social care professional will hold case ility improving the user experience by reducing the number with whom the service user must communicate whilst assurity service from a team of specialist workers (SIB).	ACS	Existing Resources TSC Grant
The scheThe combordSec	alternatives to residential care for older people through:- completion of Crown Meadow Court extra care housing eme – 60 homes provision of further extra care housing places, including mencement of another 50 home scheme in the north of the ough uring the development of a new care home in the east of the ough.	ACS	Existing Resources
peo dire • Agre resp • Ens avai	rk with providers to ensure that services are available for ple who wish to exercise choice with their personal budgets/ct payments through:-eeing the future strategy for the provision of day care and bite services to provide more choice. uring that there is a range of supported accommodation ilable to older people port the development of micro-providers for specific serse.	ACS	Existing Resources

Aim 1d Provide choice and control over how support needs are met.					
What we are	doing (Actions)	Lead Service	Resources		
services, de community	ople greater choice over who helps them plan their support and evelop a range of options both within LBB and the local so that service users are assisted to write their support plans and ices and support.	ACS	Existing Resources TSC Grant		
offering pe	more service users to have total control over their care by ersonal budgets to all service users and carers when their assessed or reviewed. (SIB)	ACS	Existing Resources TSC Grant		
	p an accreditation scheme for personal assistants so that n access safe services and support (SIB).	ACS	Existing Resources TSC Grant		

How will we measure success?	09/10	09/10	10/11	11/12	12/13
	Target	Actual	Target	Target	Target
National Indicators					
1. Social care clients receiving self directed support (Direct payments and individual budgets). NI 130. (LAA)	750	749	2250	*	*
Percentage of vulnerable people achieving independent living. NI 141 (LAA)	85%	80.56%	87%	90%	90%
3. % of vulnerable people who are supported to maintain independent living. NI 142	>98%	97.94%	98%	98%	98%
Local Indicators					
No of self assessments completed.	New	New	TBC	*	*
Number of older people having support planning and brokerage.	308	402	TBC	*	*
3. No of people receiving a service from Mencap support planning and brokerage	200	248	200	*	*

^{*} To be confirmed

Outcome 2—Maximise Health and Quality of Life outcomes for vulnerable people through closer partnership working.



Issues:

- Developing a joint approach to Health, Social Care and Housing commissioning between LBB and the PCT.
- Strategic working with NHS partners to enable people with long term conditions to manage their health and wellbeing more effectively (source LAC (DH) 2008 1).
- Services are designed and targeted to reduce health inequalities through improved access.
- Disabled people are integrated as full participating members of our wider community. They are able to maximise their potential and live with dignity.

Aim 2a	There are effective partnerships with people carers and other local citizens.	e using se	ervices,
What we are	doing (Actions)	Lead Service	Resources
Supporting	sh a stakeholder group to support development of the g Independence in Bromley programme which includes ing services, carers and other local citizens (SIB).	ACS	Existing Resources TSC Grant
	sh co-production by supporting development of an Expert by se group (SIB).	ACS	Existing Resources TSC Grant
support de	then the voice of users within existing organisation and evelopment of a user led organisation that will contribute to service design and development in the future (SIB).	ACS	Existing Resources TSC Grant
Aim 2b	Provide better access to community suppor outcomes thorough working with NHS partn and independent sectors.	-	
What we are	doing (Actions)	Lead Service	Resources
	e joint commissioning with health partners to focus more on prevention.	ACS	Existing Resources TSC Grant
Aim 2c	Reduce health inequalities for the most vulr Bromley.	nerable wi	thin
What we are	doing (Actions)	Lead Service	Resources
praisal, G	ent action plans arising from the rapid health needs appropriately traveller needs assessment and learning disability sessment.	ACS	Existing Resources
	JSNA and include more detailed information on people cal disabilities and on end of life care needs.	ACS	Existing Resources
Aim 2d	Develop support services for older people w needs.	rith menta	l health
What we are	doing (Actions)	Lead Service	Resources
	e the number of people with dementia accessing day op- s and receiving specialist support at home.	ACS	Existing Resources TSC Grant

Aim 2d						
What we are	What we are doing (Actions) Lead Service Resources					
increase a	e targeted training for staff in extra care housing schemes to access for older people with dementia to ECH schemes and oves into residential care.	ACS	Existing Resources TSC Grant			

Aim 2e	Develop alternatives to residential care with promote independence.	nin the bo	rough to
What we are	doing (Actions)	Lead Service	Resources
	people with a learning disability who are living away from return to supported living placements within the borough.	ACS	Existing Resources
	ple with learning disabilities will move from campus accom- into supported living during 2010/11.	ACS PCT	LD Campus Closure Programme Revenue Grant
health nee	o a wider range of housing options for people with mental eds to ensure that move on opportunities exist and an apevel of support is provided to prevent and reduce the need attal care.	ACS	Existing Resources
	young people in transition to ensure opportunities for sup- ng and daytime occupation.	ACS	Existing Resources
tive transit	ith Children and Young People service to ensure an effec- ion with the ambition of all young people living in the com- ce they become adults.	ACS/CYP	Existing Resources

Aim 2f	Aim 2f Improve energy efficiency in homes and return vacant houses use.					
What we are	I doing (Actions)	Lead Service	Resources			
Carry out work, offer grants and loans or take action (e.g. EDMO) to bring 15 private sector dwellings back into use.		ACS	Sub regional housing fund- ing and exist- ing resources			
	ard to treat Homes' solid wall insulation scheme to reduce nissions in 5 households via the Coldbusters Grant and 10 perties.	ACS	Existing Resources			

Aim 2f	2f Improve energy efficiency in homes and return vacant houses to use.					
What we are	What we are doing (Actions) Lead Service Resources					
3. Work with utility companies and grant providers to assist people on low incomes to address fuel poverty by switching to social tariffs, helping them to pay off fuel debt and installing heating and insulation where appropriate. ACS Sub regional funding						
	rith the London Development Agency (LDA) to deliver the rogramme to 1,000 properties in an area of poor thermal	ACS	London Development Agency			

How will we measure success?	09/10 Target	09/10 Actual	10/11 Target	11/12 Target	12/13 Target
National Indicators					
1. All age cause mortality rate (standardised mortality rate per 100,000 population from all causes at all ages). NI 120. (LAA)	M: 565 F: 401	TBC	M: 547 F: 389	M: 529 F: 378	*
2. Achieving independence for older people through rehabilitation/ intermediate care. NI 125. (LAA).	76%	77.3%	80%	80%	88%
3. Delayed transfers of care (the average weekly rate of delayed transfers of care from all NHS hospitals, acute and non acute, per 100,000 population aged 18+). NI 131	5 people	5.94	5 people	*	*
4. Healthy life expectancy at age 65 (self reported health assessment). NI 137. (LAA)	16.3	TBC	16.67	*	*
5. Adults with Learning Disabilities in settled accommodation. (% of adults with Learning Disabilities known to the Council in settled accommodation at the time of their assessment or latest review). NI 145.	28%	48.1%	28%	28%	*

^{*} To be confirmed



Outcome 3- Enable vulnerable and disabled people to participate actively in their local communities and provide access to employment opportunities (paid and unpaid)

Issues:

- Involve people and their organisations in the design, commissioning and evaluation of services and how their needs are met.
- Carers, families and communities are supported as key partners.



- Providing information to enable people to access community activities.
- Need to manage expectations and prevent homelessness, whilst at the same time raise awareness of the implications of and the alternatives to homelessness.
- The current economic down turn is increasing demand and reducing availability of social housing. Planning applications for affordable housing have reduced and pressures are rising on temporary accommodation. Expectations need to be managed whilst providing high quality financial advice, debt management and access to mortgage rescue funds where possible.

Aim 3a	Develop a 'promoting independence' model to munity participation and increases access to		_
What we are	doing (Actions)	Lead Service	Resources
	that all carers are routinely offered carers' assessments, ments and carers' support services.	ACS	Existing Resources
	h the strategic 10 year partnership with Carers Bromley pro- advocacy and peer support activity for carers.	ACS	Existing Resources
Aim 3b	Service users and carers contribute to servi delivery of council services/project; their vie incorporated.	-	_
What we are	doing (Actions)	Lead Service	Resources
commission and the 'Commission's commission of the commission of the 'Commission of the commission of	r and report publicly on the quality of care services oned by the Council through the 'Quality of Care Homes' Quality of Domiciliary Care' Annual Reports available on web site.	ACS VS	Existing Resources
developm	involvement of people who use services in policy ent and the strategic decision making process by supporting ent of an Expert By Experience group (SIB).	ACS	Existing Resources
•	ent the priority actions arising from the Transport review to at vulnerable people can use public transport safely.	ACS	Existing Resources
Aim 3c	With partners develop more work based opp unpaid) for people with learning disabilities		. -
	mental illness.		
What we are	doing (Actions)	Lead Service	Resources
	e the number of vulnerable service users (PDSI,MH) who sing work (paid/unpaid).	ACS Oxleas	Existing Resources

Aim 3c	With partners develop more work based opportunities (paid/unpaid) for people with learning disabilities or recovering from mental illness.						
What we are	What we are doing (Actions) Lead Service Resources						
work in the	2. Increase the number of people with learning disabilities in paid ACS work in the borough through social businesses and through Jobmatch and Job Carve.						
	vith partners to ensure that carers support enables carers to or seek employment opportunities.	ACS/	Existing Resources				

Aim 3d	Focus on preventing homelessness by working in partnership to pursue new initiatives, maximise and make the best use of the supply and range of affordable housing.					
What we are	doing (Actions)	Lead Service	Resources			
	e the number of households who are residing in temporary dation to 390 by March 2011.	ACS	Existing Resources CLG Grant			
2. No 16 or 17 year olds will be housed in Bed and Breakfast accommodation unless an emergency placement. Expand the number of alternative placements through the 'Nightstop' short term supported lodging service. ACS PCT Oxleas						
3. Through effective use of Mortgage Rescue funds and debt management advice, reduce the number of people made homeless through repossession.		ACS	Existing Resources CLG Grant Supporting People grant			
4. Deliver less prese	an early intervention home visiting service to reduce homentations.	ACS	Supporting People grant and CLG grant			

Aim 3e						
What we are	What we are doing (Actions) Lead Service Resources					
	with additional Housing Associations to encourage them to neir property registers to Bromley Homeseekers increasing property.	ACS	Existing Resources			

Aim 3e	Develop the range of Housing Options availa	ble withir	Bromley.	
What we are	doing (Actions)	Lead Service	Resources	
	with the private rented sector to encourage more landlords to operties through Bromley Homeseekers.	ACS	Existing Resources and CLG Grant	
Work closely with RSLs to identify overcrowded households and to address under occupancy. RSLs Reso CLG overcowded households and to RSLs				
Housing to temporary	with RSLs and developers to provide a level of Affordable at least meet statutory and high priority needs and enable accommodation reductions/overcrowding, special needs, LD) targets to be met.	ACS RSLs	Existing Resources	
•	e, with partner RSLs, the potential for a viable Foyer the borough.	ACS	Existing Resources and CLG Grant	
	nent the London wide Accessible Housing Register and en- ocial landlords operating in the borough to adopt the	ACS	Existing Resources and CLG Grant	

How will we measure success?	09/10 Target	09/10 Actual	10/11 Target	11/12 Target	12/13 Target
National Indicators					
Timeliness of social care assessments. NI 132 (LAA).	88%	85.8%	90%	*	*
Timeliness of social care packages following assessment. NI 133	79%	90.6%	95%	*	*
Carers receiving needs assessment or review and a specific carer's service or advice and information. NI 135 (LAA)	24%	36.7%	25%	30%	35%
4. Adults with Learning Disabilities known to the Council in paid employment at the time of their assessment or latest review. NI 146.	1.03%	14.0%	*	*	*
5. Adults in contact with secondary mental health services in settled accommodation. NI 149 (LAA)	99%	TBC	99%	99%	99%

Performance Indicators:	09/10	09/10	10/11	11/12	12/13
	Target	Actual	Target	Target	Target
National Indicators					
6. Adults in contact with secondary mental health services in employment. NI 150	9.5	TBC	9.5	9.5	9.5
7. Number of households living in temporary accommodation. NI 156 (LAA)	438	477	438	390	380
Local Indicators					
Number of people with learning disabilities who are accessing a) paid work b) voluntary work.	90	TBC	90	*	*
2. Homeless households approaching local authority's housing advice service(s) for whom housing advice casework intervention resolved their situation. BVPI 213	<10	9.61	55%	65%	69%
Proportion of households accepted as homeless who were previously accepted as homeless. BVPI 214	<2%	TBC	<2%	<2%	<1.5%

^{*} To be confirmed

Outcome 4— Ensure the safety and protection of vulnerable adults through a Safeguarding framework that protects people from risk of abuse and neglect.

Issues:

- Having Safeguarding arrangements in place to protect those who are unable to exercise choice and control and ensure that
- Continue to develop:-
 - A shared understanding of what is abuse and what is a vulnerable adult.
 - An understanding of the signs and symptoms of abuse and what to do if abuse is witnessed or reported.
- Having a social care workforce who use their developed and focussed professional skills to support people in realising personalisation, independence and choice.



Aim 4a	Social Care workforce has capacity, skills and expertise in Safeguarding.						
What we are	doing (Actions)	Lead Service	Resources				
	e the multi-agency training plan is based on practice skills cies framework and has been implemented effectively.	ACS	Existing Resources				
	nd health workers work closely together to improve care and routine.	ACS	Existing Resources				
	e the consistency of practice by staff and all agencies by hose undertaking tasks have the necessary skills and com-	ACS	Existing Resources				
	the BSAB training competence framework in terms of key and implement effectively.	ACS	Existing Resources				
	e staff (ACS and providers) are trained appropriately in ing practices in accordance with care professional stan-	ACS	Existing Resources				

Aim 4b	Our workforce effectively delivers modernis	ed service	es.
What we are	doing (Actions)	Lead Service	Resources
	recruitment activity on key staff groups and minimise the ency staff within ACS.	ACS	Existing Resources
2. Produc workforce	e a workforce development strategy for the social care (SIB).	ACS	Existing Resources TSC Grant
	ue training and awareness around deprivation of liberty s from 1st April 2010.	ACS	Training Grant

Aim 4c	Promote excellent customer service through effective complaint handling.					
What we are	doing (Actions)	Lead Service	Resources			
plaints res	plaints resolution. Run weekly complaints clinics to support managers in a) writing good quality responses and b) meeting time-					
	age customers to share their experiences of our complaints and improve business processes as a result.	ACS	Existing Resources			

Aim 4d	Improve quality assurance of services and safe practices.					
What we are	doing (Actions)	Lead Service	Resources			
	Ensure cases meet the threshold for safeguarding investigations, and risks are appropriately identified and managed. ACS Existing Resources					
	ake case file audits to check compliance with practice and procedures.	ACS	Existing Resources			

Aim 4e	Vulnerable adults are protected through the engagement, contributions and commitment of partner agencies towards the work of the safeguarding board.					
What we are	doing (Actions)	Lead Service	Resources			
monitoring	1. Strengthen joint performance management, compliance and monitoring processes to ensure staff from agencies meet minimum practices standards. ACS Existing Resources					
BSAB train	2. Target care homes and domiciliary care providers to participate in BSAB training programmes to raise standards to promote the benefits of a skilled and proactive work force.					
improve co - Minimise vulnerabili	te wider involvement and action within the Council to ommunity safety and reduce risks from harassment. It the risks faced by people who live in situations of ongoing ty. It is ation risk assessment.	ACS	Existing Resources			

Aim 4e	Vulnerable adults are protected through the engagement, contributions and commitment of partner agencies towards the work of the safeguarding board.					
What we are	What we are doing (Actions) Lead Service Resources					
Protection	4. Strengthen the links with the Community Safety and Public Protection and other Portfolios to obtain better outcomes for vulnerable people ACS Existing Resources					

How will we measure success?	09/10 Target	09/10 Actual	10/11 Target	11/12 Target	12/13 Target
Local Indicators					
Proportion of vacant social services posts.	15%	12.85%	15%	15%	15%
2. Proportion of strategy meetings/ discussions held within 5 days of alert.	65%	64%	90%	*	*
3. % of formal complaints resolved in 20 days.	65%	66%	70%	75%	*

To be confirmed

Abbreviations and Glossary

A&E - Accident & Emergency

ACS – Adult & Community Services

BMT – Bromley Mytime (Leisure Trust)

BSAB—Bromley Safeguarding Adults Board

CLG – Communities & Local Government

Care Management— The process of tailoring services to individual needs.

ECH – Extra Care Housing

EDMO – Empty Dwelling Management Order

Expert By Experience— People whose knowledge about Social Services comes directly from using Social Care services and choose to become more closely involved.

HC – Housing Corporation

JSNA—Joint Strategic Needs Assessment

LAA – Local Area Agreement

LDA – London Development Agency

LBB – London Borough of Bromley

MH - Mental Health

Oxleas – Oxleas NHS Trust

PWLD – People with a Learning Disability

PDSI – Physical Disability & Sensory Impairment

PCT – (Bromley) Primary Care Trust.

PS – Private Sector

RSLs – Registered Social Landlords (Housing Associations)

SIB – Supporting Independence in Bromley

TSC – Transforming Social Care

VS – Voluntary Sector

Monitoring reports are available from the ACS Performance and Information Team.